	orce Consideration at the
2009 Biennial Meetin	ng Harvesting/Handling/Distribution Sanitation Conference Administrative
Name of	Samtation Conference
Submitter:	Jeffrey C. Lineberry
Affiliation:	Conference for Food Protection - Executive Board
Address:	2792 Miramar Lane Lincoln, CA 95648
Phone:	(916) 645-2439
Fax:	(916) 645-2439
Email:	jlcfp@surewest.net
Proposal Subject:	Exemption for Distribution Centers Operating in States Not Participating in the NSSP that Only Reship Processed and Packaged Shellfish from Certified Shippers Listed in the ICSSL
Specific NSSP	NSSP Guide Section II. Model Ordinance
Guide Reference:	Chapter XIV. Reshipping
	.03 Other Model Ordinance Requirements
Text of Proposal/	F. Shellfish Storage and Handling.
Requested Action	
	(1) The dealer shall:
	(a) Buy shellfish only from sources certified by the Authority or
	listed in the ICSSL; and [K]
	(b) Add his name and certification number to the package of
	shellstock. [K]
	(21) The dealer shall not:
	(a) Commingle, sort, or repack shellstock or shucked shellfish; or
	[K]
	(b) Remove or alter any existing tag or label. [K]
	(32) A dealer whose activity consists of trucks only shall:
	(a) Have his own facility for the storage of shellfish; or [K]
	(b) Have arrangements with a facility approved by the Authority for
	the storage of shellfish; and [K]
	(c) Have a permanent business address at which records are maintained and inspections can be performed. [K]
	The Conference for Food Protection (CFP) approved CFP Issue 2008-I-014, Interstate
	Shipment of Shellfish at their 2008 conference. The issue recommended that the Conference send a letter to the FDA requesting that:
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	1. The FDA work with the NSSP to remove reshippers from the ICSSL listing requirement. Shellfish will still need to come from an approved source for
	harvesting/packing, but once the product is packaged and shipped, the requirement
	for reshippers (i.e., distribution facilities performing no handling or processing) to
	be listed on the ICSSL is dropped. (Note: annual verification of a seafood HACCP
	program still remains); or

- 2. The FDA provides direct inspection coverage and listing for reshippers in the [then]17 states not currently participating; and/or
- 3. The FDA accepts an inspection from an accredited 3rd-party auditing firm for distributors/reshippers within the 17 non-participating states, and provides listing on the ICSSL.

The CFP Executive Board, in discussions with the FDA, realized that the issue involves procedures approved under the NSSP and the administration of the ICSSL and therefore this issue is being submitted to the 2009 ISSC as a proposal.

Public Health Significance:

The following information was presented in support of the issue that was submitted to the 2008 Conference for Food Protection (CFP) and was considered by CFP Council 1 during deliberation with the conclusion being the recommendation that is being submitted to the ISSC per the CFP Executive Board recommendations:

Certain seafood products are controlled under the National Shellfish Sanitation Program (NSSP), which includes the Interstate Certified Shellfish Shippers List (ICSSL). Any business or individual involved in the sale or resale of shellfish across a state or international border must be included in the ICSSL. The FDA has formalized this in the FDA Model Food Code for a number of years in "Section 3-201.15 (B): that states Molluscan Shellfish received in interstate commerce shall be from sources that are listed in the Interstate Certified Shellfish Shippers Guide".

While the rules and requirements of the National Shellfish Sanitation Program are federal in scope, they are administered by the individual states. Participation by each state is voluntary, i.e., there is no requirement that a state administer the program, and in fact only 67% of states plus the District of Columbia currently do so with those states involved with growing, harvesting and processing shellfish comprising the predominant percentage of members. Any food distributor or wholesaler located in the states that choose not to participate in the ICSSL for one reason or another, cannot be listed on the ICSSL, and therefore cannot legally ship products covered by this act across state lines.

The laws requiring that purveyors of shellfish must have in place adequate and verifiable food safety measures for inclusion on the ICSSL have worked well to improve the safety of seafood in the U.S. The list itself provides an excellent clearinghouse for registered shellfish shippers by acting as a repository for shellfish dealers and shippers with certified HACCP food safety programs in place. The current system does not recognize the major food distribution centers operating under regulated food safety and sanitation program apart from the NSSP that act as nothing more than a throughput of shellfish that have already met sanitation and food safety requirements under the NSSP. These products are passed through to customers without any additional handling or processing and under regulated time-temperature controls in other non-NSSP programs since they are never opened. Customers receiving these products can verify the certified dealer that initially shipped the product, assure all required shellfish tags, product labeling to meet compliance with the NSSP remain intact and the product delivered under required temperatures set by Law. The Distribution Centers maintain excellent food safety and sanitation programs to include operating under the Seafood HACCP program with oversight from Federal, State or local regulatory officials as applicable. There only discrepancy is that, through no fault of their own, they are operating in a state that has not voluntarily participated in the NSSP from distributing across state lines regardless of the safety of the product.

	This issue does not propose elimination of the ICSSL, nor does it recommend that HACCP/food safety standards and controls be eliminated. Therefore, there is no "public health" impact. Eliminating this discrepancy and allowing all legally permitted Distribution Centers to distribute unopened shellfish products without being listed in the ICSSL will not create more of a risk since the same standards are required and met whether a state participates or not.
Cost Information (if available):	